SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
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FEDERAL BUREAU OF INVESTIGATION,)
ET AL.,)
Petitioners,)
v.) No. 22-1178
YONAS FIKRE,)
Respondent.)

Pages: 1 through 87

Place: Washington, D.C.

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4	ET AL.,)
5	Petitioners,)
6	v.) No. 22-1178
7	YONAS FIKRE,)
8	Respondent.)
9		-
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11		
12	Washington, D.C.	
13	Monday, January 8, 202	24
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15	The above-entitled matter of	came on for oral
16	argument before the Supreme Court	of the United States
17	at 11:47 a.m.	
18		
19	APPEARANCES:	
20	SOPAN JOSHI, Assistant to the Sol:	icitor General,
21	Department of Justice, Washing	gton, D.C.; on behalf
22	of the Petitioners.	
23	GADEIR ABBAS, ESQUIRE, Washington	, D.C.; on behalf of
24	the Respondent.	
25		

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1	PROCEEDINGS
2	(11:47 a.m.)
3	CHIEF JUSTICE ROBERTS: We will hear
4	argument next in Case 22-1178, the Federal
5	Bureau of Investigation versus Yonas Fikre.
6	Mr. Joshi.
7	ORAL ARGUMENT OF SOPAN JOSHI
8	ON BEHALF OF THE PETITIONERS
9	MR. JOSHI: Mr. Chief Justice, and may
10	it please the Court:
11	Respondent's No Fly List claims are
12	moot. He's not on the list. He hasn't been on
13	the list in eight years. And he won't be put
14	back on the list in the future based on the
15	currently available information. That makes it
16	absolutely clear that his return to the list for
17	the same reasons he was put on it initially
18	can't reasonably be expected to recur.
19	Now the Ninth Circuit thought the
20	claims weren't moot because the government
21	hadn't acquiesced to the righteousness of his
22	contentions. That fundamentally confuses
23	mootness with the merits. As this Court has
24	explained, a case can be moot no matter how
25	vehemently the parties dispute the conduct that

- 1 gave rise to the lawsuit.
- 2 Respondent's new test isn't much
- 3 better because it too can be satisfied solely by
- 4 repudiation of the past conduct. And that
- 5 persistent focus on repudiation and the past I
- 6 think lays bare what's really going on in this
- 7 case. The complaint isn't really concerned
- 8 about Respondent's potentially being put back on
- 9 the No Fly List in the future. What Respondent
- 10 wants is vindication for his past placement.
- 11 But that vindication could come only
- 12 through an advisory opinion. There is no
- 13 prospective relief of any kind that could
- 14 actually redress any cognizable injury that
- 15 Respondent currently suffers or imminently will
- 16 suffer.
- 17 Remember, mootness implements Article
- 18 III's case or controversy requirement. The
- 19 voluntary cessation exception purpose is rooted
- in preventing gamesmanship or docket
- 21 manipulation in an attempt to avoid judicial
- review. But that's clearly not what's going on
- in this case, and it's not what's going on in
- 24 other cases either.
- The government has litigated many No

- 1 Fly List claims to judgment. This case,
- 2 however, is 11 years old and Respondent has been
- 3 off the list for the past eight of them. There
- 4 simply isn't a live case or controversy any
- 5 longer, and this Court should hold as much.
- I welcome the Court's questions.
- 7 JUSTICE THOMAS: Well, the Respondent
- 8 was also concerned about the propriety of the
- 9 procedures that were used to put him on the list
- 10 to begin with and challenged that.
- 11 So how does the declaration that you
- 12 all used, how does that change the procedures
- that he thought were violative of his rights?
- MR. JOSHI: So two responses.
- 15 As far as a procedural challenge goes,
- 16 number one, for the post-deprivation procedures,
- 17 those have actually already changed since the
- 18 time he was first on the list.
- I take the point that maybe he wants
- some pre-deprivation procedures. Those haven't
- 21 changed. But I think Alvarez pretty squarely
- 22 forecloses that challenge. In Alvarez, it was
- 23 the same thing. The plaintiffs in that case
- 24 complained about the procedures used to deprive
- 25 them of property and the procedures to get their

- 1 property back. After their property was
- 2 returned to them, the procedures hadn't changed,
- 3 but this Court held that the -- that the
- 4 challenge was moot.
- 5 And I think that just goes back
- 6 fundamentally to the -- the principle behind
- 7 Article III standing and mootness, which is you
- 8 can't -- you no longer have a live challenge to
- 9 procedures if, substantively, you're not
- 10 subjected to those procedures or can't show that
- it's imminent that you're going to be subjected
- 12 to those procedures. Procedures in a vacuum
- just can't be challenged.
- 14 JUSTICE THOMAS: But how would we
- 15 know, for example, and how would he know that
- 16 you have not -- that any circumstances or any
- 17 procedures are different if he's put on the list
- in the future when we don't know the procedures
- or the circumstances that got him on the list?
- 20 MR. JOSHI: So let me take those two
- 21 separately. With the procedures, again, I'll --
- 22 I'll just say procedures in a vacuum you can't
- challenge unless you're substantively going to
- 24 be subjected to them. So then that's --
- 25 JUSTICE THOMAS: Yeah, I understand

- 1 that, but we know nothing. We don't -- how
- 2 would he know a year from now if he is on the
- 3 list with the same procedures or different
- 4 procedures or different facts when he doesn't
- 5 know why he was on the list in the first
- 6 instance?
- 7 MR. JOSHI: Yeah. So -- so that's the
- 8 key. He does know why he's on the list, and
- 9 we've -- we've made this public, which is the
- 10 standard to be on the No Fly List, in addition
- 11 to reasonable suspicion that you're a known or
- 12 suspected terrorist, is also you must pose a
- threat of conducting or engaging in one of four
- 14 enumerated acts of terrorism, international
- 15 terrorism or domestic terrorism or a violent act
- of terrorism. He was told that he was put on
- 17 the list because he posed a threat of engaging
- in or conducting a violent act of terrorism and
- 19 was operationally capable of doing so.
- Now I appreciate the fact that he --
- 21 you know, that the -- the information on which
- that determination is based is classified and
- that we don't reveal that for obvious reasons.
- 24 It's based on a totality of information at the
- 25 time the decision is made. But that is the

- 1 threshold determination, only people who satisfy
- 2 that, and so we know exactly what those criteria
- 3 are.
- 4 JUSTICE SOTOMAYOR: Can I give you a
- 5 hypothetical? He does a fundraiser for his
- 6 mosque. He has no idea that the mosque is under
- 7 suspicion. You put him on the No Fly List. You
- 8 now give him this declaration that says on the
- 9 -- we're not going to put you on the No Fly List
- 10 for anything that's happened in the past.
- 11 Tomorrow he holds another fundraiser for the
- 12 same mosque. Can you put him back on the list
- 13 under this declaration?
- MR. JOSHI: So I -- again, I would
- 15 want to know more about exactly --
- 16 JUSTICE SOTOMAYOR: There is nothing
- 17 more. You put him on because he did a
- 18 fundraiser for this mosque. Will this
- declaration stop you tomorrow from putting him
- 20 on the list for doing a fundraiser for that
- 21 mosque?
- 22 MR. JOSHI: So I'll answer you
- 23 directly, but I need to -- I feel compelled to,
- 24 despite the premise --
- 25 JUSTICE SOTOMAYOR: All of the -- all

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1 of the facts are the same.
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- 2 MR. JOSHI: We -- we --
- JUSTICE SOTOMAYOR: Just answer the
- 4 question.
- 5 MR. JOSHI: No Fly List determinations
- 6 are not made with respect to any particular
- 7 event, conduct, anything. They are always based
- 8 on a totality of the information.
- 9 JUSTICE SOTOMAYOR: So answer the
- 10 question. Can you put him on the list for doing
- 11 the fundraiser the next day for the same mosque?
- MR. JOSHI: By hypothesis, if your
- 13 suggestion is that somehow the fundraiser is to
- 14 fund terrorism -- I mean, I -- I -- I don't
- 15 want to jump into a hypothetical where --
- JUSTICE SOTOMAYOR: That's the --
- 17 that's the point, isn't it?
- 18 MR. JOSHI: Huh?
- 19 JUSTICE SOTOMAYOR: That without a
- 20 declaration that basically says, for this
- 21 activity, whatever that might be, we're not
- 22 going to put him on the fly list, then how is
- 23 the case mooted?
- 24 MR. JOSHI: I -- I don't think
- 25 activity is the right unit of analysis. When

- 1 you're trying to decide whether something is
- 2 moot --
- JUSTICE SOTOMAYOR: Well, but the
- 4 charge is terrorism activity or the threat
- 5 thereof. So it's all about activity.
- 6 MR. JOSHI: Yes. But it's based on a
- 7 totality of information, and the standard is
- 8 poses a threat of conducting in or engaging one
- 9 of four enumerated acts of terrorism. I don't
- 10 think it's reasonable to expect that someone
- 11 will engage in those acts. And what Respondent
- has is a declaration saying, as of this date or
- when you were taken off the list, you were taken
- off not as a matter of grace, not because we
- think you belong on the list but we're just
- 16 taking you off anyway, but was taken off because
- 17 he did not satisfy the criteria. He did not --
- 18 JUSTICE ALITO: Well, Mr. Joshi -- I'm
- 19 sorry. Finish your sentence. I -- I do find
- 20 this a very perplexing case because you -- you
- 21 have to show, in order to establish that the
- 22 case is moot, that putting it in maybe simpler
- terms than we have used in our opinions, it's
- 24 very unlikely or maybe very, very unlikely that
- 25 he will again be put on the No Fly List. Do you

- 1 agree with that?
- 2 MR. JOSHI: I think the language is
- 3 reasonable expectation of recurrence.
- 4 JUSTICE ALITO: Well, it's a strange
- formulation where it says that you have to be
- 6 absolutely certain that there's not a reasonable
- 7 expectation. I don't really know how to put --
- 8 MR. JOSHI: Well --
- 9 JUSTICE ALITO: -- those two things
- 10 together, but let's just say it's some degree of
- 11 unlikelihood, okay?
- 12 It's hard to say how -- hard to tell
- 13 how you can prove that without -- convince us of
- 14 that without knowing why he was put on in the
- 15 first place and why he was taken off.
- It's -- you know, as you say, it's
- 17 based on the totality of the circumstances. So
- there is the possibility that any additional
- 19 relevant circumstance could be just the thing
- that tips the balance and he could be put back
- 21 on.
- MR. JOSHI: So --
- JUSTICE ALITO: So that's -- that's
- 24 why I'm perplexed by your mootness argument.
- 25 But I'm equally perplexed by the fact because

- 1 you have the burden of showing mootness. But
- 2 the plaintiff has the burden of showing
- 3 standing.
- 4 So I'm not quite sure what good it
- 5 would do the Petitioner -- I'm sorry, the
- 6 Respondent if we say, well, the case isn't moot
- 7 because the government hasn't proven that it's
- 8 very unlikely that you'll be put back on, but
- 9 once you get back in district court, you're not
- 10 going to be able to prove that you have standing
- 11 for purposes of injunctive relief because your
- 12 -- your -- your claim that you're going to be --
- 13 you may be put back on is entirely speculative.
- 14 So, anyway, that's why I find it perplexing.
- 15 MR. JOSHI: I -- I -- I take the
- 16 point. So let me try and address both pieces of
- 17 that.
- 18 First, as to, you know, the
- 19 probability of recurrence or whatever, yes, it
- 20 is our burden. We -- we agree with that. We
- 21 acknowledge that.
- I guess what I would say is I would
- fall back on the fact that the standard is poses
- a threat of engaging in one of four enumerated
- acts of terrorism, that this is a U.S. person

- 1 who's the plaintiff. And I would fall back on
- 2 this Court's case law such as Lyons saying that
- 3 for Article III purposes, it is unreasonable to
- 4 expect a plaintiff to engage in illegal conduct
- 5 again. And in the case of Lyons, even to simply
- 6 be arrested by LAPD again, that was unreasonable
- 7 to expect.
- 8 If that's true for Article III
- 9 purposes, I think you should be just as hesitant
- 10 to expect a U.S. person to engage or to pose a
- threat of engaging in one of the four enumerated
- 12 acts of terrorism.
- JUSTICE SOTOMAYOR: How can someone
- 14 tell you that they're not going to engage in a
- 15 terrorist activity if they don't know what
- 16 terrorist activity it is that you claim they
- 17 did? How can I reasonably be expected to say
- 18 I'm not going to do X when I don't know what X
- 19 is?
- 20 MR. JOSHI: Again, it's -- I don't
- 21 think it's reasonable to expect anyone to pose a
- 22 threat of engaging in international terrorism in
- 23 that --
- JUSTICE KAGAN: I mean, Mr. Joshi,
- 25 you're -- you're -- you're arguing the merits of

- 1 the case. You obviously think that you have
- 2 good reasons for putting people on the list.
- 3 And, you know, on the other hand, the -- the
- 4 suit, the whole gravamen of the complaint, is
- 5 that you were not using good reasons. And we
- 6 can't decide the merits of the case.
- 7 I think that Justice Sotomayor's
- 8 hypothetical is an extremely important one
- 9 because it really asks, what does this
- 10 declaration commit you to?
- 11 The declaration clearly says that you
- 12 can't use any facts that you know of now, so any
- facts that have happened in the past cannot be
- 14 used to -- to relist Mr. Fikre.
- But the question that she's asking is,
- if he does the same kinds of things, if he meets
- with the same kinds of people, if he associates
- 18 with the same kinds of organizations, can those
- 19 same kinds of activities that put him on the
- 20 list before put him on the list again?
- 21 And I do think that you have to give a
- 22 kind of yes-or-no answer to that question so
- 23 that we can figure out what this declaration
- does and does not commit you to.
- MR. JOSHI: Yeah. So, if you want a

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1
     yes-or-no answer, my answer is yes because --
 2
               JUSTICE KAGAN: Yes what?
 3
               MR. JOSHI: Yes --
                JUSTICE KAVANAUGH: He can go back on?
 4
 5
               JUSTICE KAGAN: Yes, you can put him
 6
     back on --
 7
               MR. JOSHI: Correct.
                JUSTICE KAGAN: -- for the same kinds
 8
     of activities?
 9
10
               MR. JOSHI: For the same kinds of,
11
     yes, because a repetition of conduct carries
12
     different significance from just initially
13
      engaging in it once and perhaps even renouncing
14
      it, right, a repetition carries a different
15
      significance. And that has to be true in -- in
16
      the national security space.
17
               And, again, I stress it's never --
18
                JUSTICE KAGAN: So, if he thinks -- if
19
      the gravamen of his complaint is that you put
20
     him on the list for First Amendment protected
      activities, let's say that's part of his
21
22
      complaint, at any rate, you know, that -- that
23
     he associated with certain people or
24
      organizations and -- and that he stopped
25
     associating with those people or organizations
```

- 1 and you took him off the list.
- 2 But then he starts again, and, after
- 3 all, he doesn't even know which organizations or
- 4 people he wasn't supposed to associate with in
- 5 your mind, but regardless, he starts again, and
- 6 then you put him back on the list.
- 7 At that point, I think how can you
- 8 have satisfied our standard?
- 9 MR. JOSHI: I think because there's a
- 10 difference between an allegation of what we did
- in the past or what he might have done in the
- 12 past and an expectation that he's going to
- 13 satisfy the standard for No Fly List inclusion
- 14 in the future.
- 15 And -- and I take the point that he's
- worried that he's going to do the same things
- 17 and -- and land back on it. I understand that.
- 18 But I think this Court's case law has drawn that
- 19 distinction.
- 20 So even if his claim and no court has
- 21 decided, I agree it's the merits, that our
- 22 placement of him at time one, whenever that was,
- 23 was unlawful for whatever reason, procedural or
- 24 substantive, the question for mootness purposes
- is could -- could he be expected to be placed

- 1 back on the list at a future time.
- JUSTICE KAVANAUGH: But doesn't that
- 3 depend on him knowing, as Justice Sotomayor
- 4 said, what might put him back on? Because, if
- 5 you're assessing is it reasonably likely to
- 6 recur and you don't know what it is that could
- 7 put you back on, it's a little hard to even make
- 8 the assessment. Or am I missing something
- 9 there?
- 10 MR. JOSHI: So I -- I'll have two
- 11 answers. One, I -- I want to push back on the
- 12 fact that he needs to know what it is. I -- I
- think maybe what you meant is a court to assess
- 14 it.
- But, on that front, I guess I would
- 16 say no. I mean, you didn't need to know, for
- 17 example, Mr. Lyons didn't need to say, well, I
- don't know what's going to get me illegally
- 19 arrested again. The cops are out, you know,
- 20 choke holding me all the time. But that's not
- 21 how you analyze it.
- 22 Even if you would take that allegation
- as true for analyzing his past choke hold
- 24 complaint, you wouldn't expect him to be held in
- 25 a choke hold in the future. Just as a matter of

- 1 law, you say we are not going to base Article
- 2 III on an expectation that the plaintiff is
- 3 going to do something illegal or do something to
- 4 get arrested, and if he does, then he'll have a
- 5 live case at that point.
- I think the same analysis would work
- 7 --
- 8 JUSTICE KAVANAUGH: But what -- let me
- 9 just stop you there. It's not -- the way this
- 10 works, you know better than I, is not doing
- 11 something illegal. It's an email. It's a
- meeting with someone. It's something that only
- in combination with all the other connect the
- dots, to use the phrase post-9/11, looks more
- 15 suspicious and gets you on the list.
- 16 So it's --
- 17 MR. JOSHI: You're exactly right
- 18 right. It is always based on a totality of
- 19 information. It is never -- you know, it's
- almost never going to be one single thing. And
- 21 as I'm -- just categorically, I can say we have
- filed declarations in this and certainly in
- other cases saying it's never on the basis of
- 24 First Amendment protected activity.
- So it is going to be based on a

- 1 totality of circumstances. So I think the right
- 2 unit of analysis for figuring out the likelihood
- of recurrence has to be, well, what's the
- 4 standard? And this is a U.S. person would have
- 5 to pose a risk, a threat, excuse me, of
- 6 conducting or engaging in one of these four
- 7 enumerated acts of terrorism. And that --
- 8 JUSTICE JACKSON: But, Mr. Joshi --
- 9 JUSTICE KAVANAUGH: Are you just
- 10 saying that's --
- 11 CHIEF JUSTICE ROBERTS: But suppose --
- 12 JUSTICE KAVANAUGH: -- are you saying
- 13 that's unlikely?
- MR. JOSHI: It's a very rare thing.
- There are very, very, very few U.S. persons on
- the No Fly List who satisfy that criteria. It's
- 17 exceedingly rare. And I take the point that he
- 18 satisfied it in the past and we continue to
- 19 believe he satisfied it.
- 20 JUSTICE KAVANAUGH: Right. I mean, he
- 21 was in a prison in UAE for months, right? I
- mean, he's not the average -- you know, that's
- 23 not a usual circumstance of a U.S. person, I
- 24 quess.
- 25 MR. JOSHI: And for Article III

- 1 purposes, I think this Court has always been
- 2 reluctant to rely on past instances in order to
- 3 --
- 4 JUSTICE JACKSON: But, Mr. Joshi, this
- 5 is not sort of a general Article III. I guess
- 6 I'm -- I'm a little confused about your
- 7 references to Lyons. Was that a mootness case?
- 8 MR. JOSHI: It was a standing case.
- 9 JUSTICE JACKSON: All right. So I
- 10 understand here that what we're actually talking
- 11 about is the extent to which the government can
- rely on voluntary cessation to claim that he no
- 13 longer has a -- a claim. And I think that's
- 14 slightly different than an analysis of whether
- or not he would have had standing to bring this
- in, you know, under these circumstances if -- if
- for no other reason than the standing sort of
- analysis is on him, right? I mean, it's his
- 19 burden to show that he was injured, et cetera,
- 20 et cetera.
- 21 Here, he's brought a claim. The
- 22 government, I -- I didn't take you to be saying
- that there's something wrong with his claim in
- 24 its inception, but the government is now arguing
- 25 that the claim is no longer live because of

2.1

- 1 mootness because they have removed him from the
- 2 list.
- 3 And our standard for that is the
- 4 Laidlaw, you know, standard that we're talking
- 5 about. And so I guess I'm, keeping all of that
- framework in mind, wanting to understand why the
- 7 government's argument about, well, this is on
- 8 the totality of the circumstances and he could
- 9 possibly be put back on the list, why haven't
- 10 you just talked yourself out of the standard?
- I mean, you -- you -- you just in
- 12 response to my colleagues suggested that he
- 13 could be put back on the list if he started
- 14 giving money to this organization again. So
- 15 that sounds like you lose under the Laidlaw
- 16 standard, doesn't it?
- 17 MR. JOSHI: No, it -- it does not
- 18 because the -- the standard is reasonable
- 19 expectation of recurrence. It's got to be
- 20 reasonable.
- 21 And -- and I take the point that we
- 22 have the absolutely clear, the reasonable. But,
- I mean, if I told you you have a hundred percent
- 24 chance of having a 50 percent shot at victory,
- 25 that's still 50 percent.

1	JUSTICE JACKSON: Right. But what
2	makes this
3	MR. JOSHI: Right.
4	JUSTICE JACKSON: what makes this
5	different from from Lyons is the
б	reasonableness of Justice Sotomayor's
7	hypothetical, right? The conduct at issue here
8	is not the reasonableness that he will commit
9	another crime or the, you know, reasonableness
10	that the police will react in a certain way.
11	The conduct at issue here, I think, is
12	the reasonableness that he will support a mosque
13	again in am I wrong about that?
14	MR. JOSHI: Yes.
15	JUSTICE JACKSON: Okay.
16	MR. JOSHI: I would push back on that.
17	JUSTICE JACKSON: Okay.
18	MR. JOSHI: The the reasonableness
19	is that he poses a threat in engaging in one of
20	four enumerated acts of terrorism.
21	JUSTICE JACKSON: But you previously
22	assessed in her hypothetical that he did that
23	when he gave money to a mosque or raised had
24	a fundraiser to a mosque, right?
25	MR. JOSHI: And that's why I pushed

- 1 back on the premise when she asked me that
- 2 question, because it's never about doing any one
- 3 thing. It's always a totality of circumstances,
- 4 not even necessarily things that the individual
- 5 him- or herself says or does.
- 6 JUSTICE KAGAN: Well, I don't think
- 7 that that helps you very much. Let's say it's a
- 8 totality of the circumstances. There are five
- 9 circumstances. Then he stopped doing one of
- 10 them, and you thought now there are only four
- 11 circumstances, and it was the fifth one that
- 12 pushed us over the edge, so we're going to take
- 13 him off the list. And now he starts doing the
- 14 fifth again. So now we say, well, the totality
- of the circumstances, he's back on the list.
- I don't think it really helps in the
- 17 end that it's a multi-factored inquiry. At some
- 18 point, you're making a judgment about conduct
- 19 that puts you on the list. And the problem here
- is that you're -- you basically just admitted,
- 21 conceded, that the same conduct, if he
- 22 participated in it again, could put him back on
- the list. So, once that's true, I don't really
- see where the mootness argument is.
- MR. JOSHI: And I think that if you

- 1 take -- if you accept that argument, Justice
- 2 Kagan, I think you would essentially conclude
- 3 that no No Fly List claim ever could be moot,
- 4 and the voluntary cessation exception, the
- 5 judge-made exception, to Article III would
- 6 swallow the mootness rule. I don't --
- 7 JUSTICE KAVANAUGH: I think that might
- 8 be right, I mean -- I mean, just based on the
- 9 theory of the other side, though, because you're
- 10 not going to have the information to know
- 11 whether the person might engage in the --
- 12 Justice Kagan's hypothetical, the fifth --
- MR. JOSHI: So --
- JUSTICE KAVANAUGH: -- the fifth piece
- 15 of it again.
- 16 MR. JOSHI: Yeah. So --
- 17 JUSTICE KAVANAUGH: It would be silly
- 18 for the government to say, oh, this person is
- 19 never going to be on the list again. That would
- 20 be --
- 21 JUSTICE KAGAN: Irresponsible.
- JUSTICE KAVANAUGH: -- that would be
- 23 totally irresponsible, right?
- MR. JOSHI: Right. So, I mean, I
- 25 think, again, it's -- he says -- his argument is

- 1 that he doesn't know what put him on the list.
- 2 But, if that's -- if that's the claim, then I --
- 3 I think, you know, you -- you would -- I think
- 4 the voluntary cessation exception really would
- 5 swallow the rule.
- 6 So, to get back to something I
- 7 mentioned to you earlier, Justice Kavanaugh, you
- 8 know, what if, for example, a court were to see
- 9 this information and determine, oh, it's very
- 10 unlikely for it to recur, I think, on
- 11 Respondent's argument, the case still wouldn't
- 12 be moot because he wouldn't know.
- JUSTICE KAVANAUGH: Right.
- MR. JOSHI: And so it would always
- 15 have to get to the merits.
- JUSTICE KAVANAUGH: No, I think it's
- 17 -- yeah, if the court knew. The problem is, for
- 18 us, to try to assess --
- 19 MR. JOSHI: Yeah.
- 20 JUSTICE KAVANAUGH: -- the standard
- 21 that you and Justice Alito were discussing is
- 22 very challenging --
- MR. JOSHI: It is, but --
- JUSTICE KAVANAUGH: -- when we are in
- 25 the dark about what's going on.

1 MR. JOSHI: I take the point, but --2 but -- but imagine this. I mean, like, imagine 3 if a court actually were to review it. Remember these are all very rare circumstances to begin 4 with, right? It's a U.S. person posing a threat 5 6 of engaging in terrorism. It's very rare that 7 it happened. These are very rare circumstances that would lead to it. 8 I'm not sure, even if a court were --9 JUSTICE KAVANAUGH: But he's on the 10 11 list before. Oh, keep going. 12 MR. JOSHI: No, that's true. 13 JUSTICE KAVANAUGH: I -- yeah. 14 MR. JOSHI: He was on the list before. But, if a court were to review it and say, okay, 15 16 I see why he was on the list before, okay, I now 17 see why he was taken off, I'm not sure the -- a 18 court really has the intelligence assessment and 19 institutional competence to determine whether 20 these extremely rare events and rare 21 combinations of circumstances are likely to 2.2 recur in the future. 23 So I would guess at that point --24 JUSTICE KAVANAUGH: So which way do we 25 go then?

- 1 MR. JOSHI: I think you would go with,
- well, presumption of regularity. The government
- 3 doesn't put people on the list unless they
- 4 satisfy the threshold, just like we don't assume
- 5 people will engage in illegal --
- 6 JUSTICE KAVANAUGH: That's not really
- 7 the standard. The standard is whether it's
- 8 reasonably likely to recur.
- 9 MR. JOSHI: Right. And --
- 10 JUSTICE KAVANAUGH: And that depends
- on your assessment of the person's activity, and
- 12 that's a complete wild card.
- MR. JOSHI: I --
- JUSTICE KAVANAUGH: If the person's
- been on the list before, all your stuff about
- it's very rare kind of drops out.
- 17 MR. JOSHI: I --
- JUSTICE KAVANAUGH: It's a total wild
- 19 card whether the person's going to send an email
- 20 to, you know, al Qaeda in West Africa again if
- 21 they've done it before.
- MR. JOSHI: I -- I take the point, but
- 23 this Court, for Article III purposes, has
- 24 frequently said that past instances of
- 25 misconduct by the plaintiff do not allow us to

2.8

- infer that he'll engage in that misconduct
- 2 again.
- JUSTICE JACKSON: But wouldn't the
- 4 government have to at the very least say
- 5 something like our criteria for making this
- 6 determination has changed so that we understand,
- 7 like, that's what reduces the likelihood that
- 8 he's going to be put on again, because, in the
- 9 past, when we looked at it, we had five
- 10 criteria, and now today we have only three, and
- so maybe the government can argue this is moot
- 12 because we've changed the way in which we
- 13 evaluate the circumstances.
- MR. JOSHI: So that would certainly
- moot a case, but I think here it also moots it
- 16 because these intelligence -- in the dynamic
- 17 intelligence environment, every decision or
- 18 delisting decision looks at the totality of
- 19 circumstances at the point in time.
- 20 And he was taken off not as a matter
- of grace. This isn't like the union fee return
- in Knox. It's not, you know -- this is -- it's
- 23 not like the governor allowing the churches to
- 24 get the playground funds in -- in the Trinity
- 25 case --

1 JUSTICE JACKSON: So it's not the 2 special individualized treatment. I was going 3 to ask you about that --4 MR. JOSHI: No. No. JUSTICE JACKSON: -- because --5 MR. JOSHI: He was taken off because 6 7 he no longer posed a threat of engaging in one of those four acts of terrorism. He no longer 8 satisfied the criteria. That was in 2016. It's 9 10 now 2024. So, to the extent there's a concern 11 that he doesn't know what got him on the list, 12 he doesn't know if he'll repeat the conduct, I 13 think time has belied that contention. 14 were some sort of innocuous act, presumably, we 15 would put him back on it. 16 JUSTICE BARRETT: Mr. --17 JUSTICE KAVANAUGH: Would your 18 argument be different if it were just a year after? 19 20 MR. JOSHI: Not necessarily. I think the -- the eight years underscores the fact that 21 2.2 these sorts of determinations are sticky, and I 23 think the declaration makes it sort of sticky, 24 and I think it makes it sticky enough, 25 especially in this context where the standard is

reasonable expectation --1 2 JUSTICE GORSUCH: Well, counsel --3 MR. JOSHI: -- to say let's not reasonably expect someone to pose a threat of 4 5 engaging in --JUSTICE GORSUCH: Counsel, why -- I'm 6 7 sorry. 8 JUSTICE BARRETT: No, no. 9 JUSTICE GORSUCH: No, please go ahead. 10 JUSTICE BARRETT: I was just going to 11 ask you, do you have any response to the 12 Respondent's argument that Mr. Courtright doesn't even really have the ability to bind the 13 14 government? 15 MR. JOSHI: So we -- we -- it was a 16 declaration filed in court under penalty of 17 perjury. Of course, a future president could 18 come in and withdraw it, but the same is true of 19 his repudiation request as well. If Mr. 20 Courtright had repudiated the past placement, a 21 future president could come in and say --2.2 JUSTICE BARRETT: What about the point 23 -- I think their point was also that he was mid-level. I mean, this wasn't a declaration 24 25 from someone who had more authority.

1 MR. JOSHI: I -- I'm not sure about 2 that. He was -- he was the acting deputy 3 director of the TSC. There was no one higher in TSC other than the -- the director himself. And 4 there's -- you know, I don't think there's any 5 reason to believe that he didn't bind TSC at the 6 7 time he made the declaration. 8 CHIEF JUSTICE ROBERTS: Thank you, 9 counsel. 10 Justice Thomas? 11 Justice Alito? 12 JUSTICE ALITO: Well, you never really 13 got a chance to answer the second part of my 14 question about standing. Could you address 15 that? What sense does it make to say Mr. Fikre 16 wins on voluntary cessation because you can't 17 prove that it's very unlikely that he will be put back on if he does some additional thing, 18 19 but on standing, he won't be unable to show, as 20 required by Clapper and other cases, that he has standing for purposes of injunctive relief 21 2.2 because he can't show that he's under an 23 imminent threat? 24 MR. JOSHI: I agree completely. 25 not going to be able to show what's required to

- 1 get injunctive relief. And, as we point out in
- 2 our opening brief, Respondent seems to have
- abandoned the argument. He's not going to be
- 4 able to get a declaration either because a
- 5 declaration has to be forward-looking, and at
- 6 the moment, there is no live case or
- 7 controversy. So even if you were to -- to say
- 8 that the case isn't moot, I don't think he would
- 9 be entitled to any relief at the end of the day,
- 10 which I think just underscores why the case is
- 11 moot.
- 12 I mean, mootness and standing are both
- 13 attempts to implement Article III's case or
- 14 controversy requirement. I understand that
- mootness is a little more relaxed than standing,
- 16 but both of the exceptions that make it a little
- more relaxed are all about evading review,
- 18 either because the challenged action by its
- 19 nature is so evanescent that ordinary judicial
- 20 review won't complete or because of docket
- 21 manipulation and gamesmanship.
- JUSTICE ALITO: Well, is the upshot of
- 23 what you've said that Article III can't be
- 24 satisfied in this case unless the -- the basis
- 25 for putting him on in the first place and taking

- 1 him off later is disclosed at least to the
- judge? And so that's what this is all about.
- 3 I'll ask your -- your -- your -- your friend
- 4 whether that's his understanding.
- 5 Are we going to say that this
- 6 sensitive information that you don't want to
- 7 disclose has to be disclosed in any case in
- 8 which somebody who has been on the No Fly List
- 9 wants to contest that?
- 10 MR. JOSHI: Yeah, and that's precisely
- 11 what we're trying to avoid here. And we think
- 12 this is exactly the kind of circumstance where
- 13 the presumption of regularity in national
- security does play a role in that evaluation of
- 15 facts.
- Now a court could look at all the
- 17 classified evidence and then determine whether
- it's likely to recur -- reasonably expect to
- 19 recur or not, or can just hold as a matter of
- law the government is fulfilling its national
- 21 security responsibilities in good faith, it's
- 22 evaluating people against the standard
- 23 correctly, and even if the allegation is that it
- 24 didn't do that at time one, we -- we cannot
- 25 reasonably expect the government to fall down

- 1 and act in bad faith at time two.
- 2 CHIEF JUSTICE ROBERTS: Justice
- 3 Sotomayor?
- 4 JUSTICE SOTOMAYOR: I -- I -- I think
- 5 you're right that he's given up injunction, but
- 6 he wants a declaration. You don't think a
- 7 declaration that said he wasn't -- he attended a
- 8 mosque, that wasn't enough to put him on the
- 9 list would help so that he could go back to the
- 10 same mosque?
- 11 MR. JOSHI: No. A -- a -- a dec --
- 12 the only thing -- first of all, a declaration
- wouldn't presumably reveal classified
- 14 information, but --
- 15 JUSTICE SOTOMAYOR: It wouldn't. But
- it would -- it would basically say whatever
- 17 ground that the court has looked at wasn't
- 18 sufficient to put him on the list, so if he
- 19 repeats that conduct, he won't be put at risk.
- MR. JOSHI: So, again, we think the
- 21 Courtright declaration actually tells that to
- 22 him, that he's not going to be put back on the
- 23 list --
- JUSTICE SOTOMAYOR: No, because you --
- MR. JOSHI: -- based on the currently

- 1 available information.
- 2 JUSTICE SOTOMAYOR: -- we can go -- we
- 3 go -- go back to the fundraising. But, anyway.
- 4 MR. JOSHI: Well, but --
- JUSTICE SOTOMAYOR: Okay. Thank you,
- 6 counsel.
- 7 MR. JOSHI: -- but -- but a
- 8 declaration about the past is inappropriate. We
- 9 cite several cases in our opening brief. Green
- 10 against Mansour is probably the best one.
- 11 There's no such thing as declaratory
- 12 relief that past conduct was unlawful. It has
- 13 to affect your current rights or your future
- 14 rights going forward, and for the same reason,
- 15 that case was moot.
- 16 JUSTICE SOTOMAYOR: That you won't
- 17 arrest him for the same thing I think affects
- 18 that, but okay.
- 19 CHIEF JUSTICE ROBERTS: Justice Kagan?
- JUSTICE KAGAN: Is the government able
- 21 to say anything about how this relisting occurs
- 22 or -- or, more particularly, about how often it
- occurs? In other words, are -- are -- are --
- 24 are you capable of telling us anything about
- 25 when you're taken off a list, how often is

- 1 somebody put back on a list?
- 2 MR. JOSHI: Unfortunately, I -- I
- 3 can't tell you that information. I don't have
- 4 it. I would have to imagine that in the 20-some
- 5 years the No Fly List has been in existence,
- 6 surely there have been some individuals who were
- 7 at one time listed, removed, and then listed
- 8 again.
- 9 I -- I'm -- I'm unaware of any claim
- 10 for the litigated cases, and there are several
- 11 dozen of them. I'm unaware of any claim there
- of someone who was on the list, taken off the
- list, and then put back on. That is just not
- something that we have seen in, again, years and
- 15 years of this kind of litigation.
- 16 JUSTICE KAGAN: And Justice Alito
- 17 mentioned the possibility of just going before a
- 18 judge in camera. Has the government ever
- 19 thought that that's a possible way to -- to
- 20 figure this difficult problem out?
- 21 You know, you're -- you're not
- 22 disclosing it to the world. You tell the judge.
- Here's what got him on the list. Here's why we
- think he's not going back on the list.
- MR. JOSHI: Yeah. So, obviously,

- 1 we've done that in the cases we've taken to --
- 2 to judgment, but that's been on the merits. So
- 3 I gather your question is, well, what if it's
- 4 just for the limited purpose first of mootness.
- 5 JUSTICE KAGAN: Yeah. In other words,
- 6 you're saying there's -- there's -- that he
- 7 hasn't satisfied the standard. It's not going
- 8 to recur again. He's saying I don't know. It
- 9 seems like it might recur again because I don't
- 10 know why you took me off the list.
- 11 You go to the judge and you say,
- judge, here's why he was on the list, here's why
- 13 he's not on the list anymore, here's why we
- don't think he's going back on the list.
- 15 MR. JOSHI: Yeah. So we -- we
- 16 haven't -- we haven't done that yet. I don't
- 17 think any case has -- has attempted that yet. I
- will say, though, that I'm -- I'm -- I would be
- 19 hesitant to embrace that kind of solution.
- I think, as this Court recognized in
- 21 Abu Zubaydah and other cases, even the
- 22 disclosure ex parte and in camera of highly
- 23 sensitive information, classified information,
- 24 itself works a harm on the government and the
- 25 public and national security interests, so you

- 1 want to limit the circumstances in which you do
- 2 it to where it's really necessary.
- 3 And where the inquiry is not an actual
- 4 evaluation by the court as to substantively
- 5 whether we -- whether he was appropriately put
- 6 on the list, not in -- you know, for protected
- 7 conduct, et cetera, which is a merits question,
- 8 when the question is simply we all agree he's
- 9 not on the list now, hasn't been on the list, is
- 10 assured he's not going to be put back on the
- list based on what we know about him, so now
- we're just speculating, well, is it possible
- he'll be put back on the list in the future --
- JUSTICE KAGAN: Well, that suggests --
- MR. JOSHI: -- I'm not --
- 16 JUSTICE KAGAN: -- that we're not
- 17 committed to our voluntary cessation rule, which
- 18 I think we've given every indication we are
- 19 extremely committed to.
- MR. JOSHI: No, you are. But -- but
- 21 the inquiry, of course, is going to be like, is
- 22 it reasonably expected to occur in the future?
- 23 And precisely because it's based on a totality
- of circumstances that's ever changing that even
- 25 the passage of time itself can cause information

- 1 that one seems suspicious not to appear so
- 2 anymore, the lack of corroboration can change
- 3 how you view things.
- 4 Because of that, I think a court just
- 5 from institutional competence would have a very
- 6 difficult time making that kind of judgment. It
- 7 makes much more sense to me to say, look, there
- 8 is a standard, it's posing a threat of engaging
- 9 in one of these four acts of terrorism. We
- 10 should just say that --
- 11 JUSTICE KAGAN: Thank you, Mr. Joshi.
- MR. JOSHI: -- that's just unlikely to
- 13 happen.
- 14 CHIEF JUSTICE ROBERTS: Justice
- 15 Gorsuch?
- 16 JUSTICE GORSUCH: I wanted to follow
- 17 up actually on Justice Kagan's question.
- 18 That's where I was headed earlier too.
- 19 We have an American citizen here who
- 20 was for years sometime, I don't remember exactly
- 21 how long, forced to live abroad and fearful
- about coming home because he didn't know what he
- was being accused of.
- Now the government may very well have
- 25 had good reasons. I don't for a second mean to

- 1 suggest otherwise. But an American citizen
- 2 normally has a right to what's been called every
- 3 man's evidence against him. That's due process.
- 4 That's a pillar of our democracy.
- And, here, the government says, no,
- 6 you don't get that evidence. I understand. But
- 7 Justice Kagan suggests an alternative, which is
- 8 at least share it with the judge. At least
- 9 share the facts with the judge and maybe with
- 10 cleared counsel. And you can do it in a SCIF.
- 11 There are a lot of them. I imagine you spent a
- 12 fair amount of time in a SCIF preparing for this
- 13 case.
- 14 And the government does that all the
- 15 time under -- under the Foreign Intelligence
- 16 Surveillance Act, under CEPA. Why is it too
- 17 much to expect with respect to an American
- 18 citizen who's being denied every man's evidence
- 19 that -- that the federal government do at least
- 20 that when -- when -- when his fundamental
- 21 liberty, the right to travel, is at stake?
- MR. JOSHI: So a couple responses,
- 23 Justice Gorsuch.
- 24 First, I -- I do need to push back on
- 25 the narrative that he was somehow stranded

- 1 overseas or forced to live overseas. Even
- 2 someone on the No Fly List can get --
- JUSTICE GORSUCH: That's -- that's
- 4 what he alleges.
- 5 MR. JOSHI: I -- I understand. But --
- 6 JUSTICE GORSUCH: And we have to take
- 7 that as true at this stage.
- 8 MR. JOSHI: But -- but I just want to
- 9 make it clear for the Court that the reason he
- 10 came back in 2015 is because, even though he was
- on the No Fly List, is he had a one-time waiver.
- 12 These are available to any American citizen
- who's overseas on the No Fly List. That's
- 14 exactly how he came back.
- I presume the reason he didn't seek
- one for the years -- for the four years he was
- in Sweden is because he had a pending Swedish
- 18 asylum application. I don't know how Swedish
- 19 law works, but I would imagine if he voluntarily
- 20 returned that that might affect it.
- 21 So I just want to resist the -- the
- 22 premise that he was stranded overseas. He could
- have come back with the one-time waiver, which
- 24 he -- when he requested it, was able to come
- 25 back.

1 The second piece of your question is 2 I -- I -- I think the judge in this case, the district court in this case, sensibly realized 3 that he's not on the list and he's been assured 4 he won't be put back on the list based on 5 6 the currently available --7 JUSTICE GORSUCH: I -- I'm not asking about the district court judge. I'm asking the 8 9 position of the executive branch. And, again, 10 whether he might have had a one -- one ticket out of jail free card, but his right to travel 11 12 was thereafter barred or whether he didn't is 13 immaterial. 14 It's his right to travel. It's his 15 right to every man's evidence. And is it when 16 those two things at stake, is it too much to ask 17 the federal government to share with the 18 district court in a SCIF enough information to 19 be able to assess the mootness question? 20 Perhaps even share it with cleared counsel as it does in so many other circumstances under other 21 2.2 statutory regimes. Why is that too much to ask 23 the executive branch? 24 MR. JOSHI: So that is exactly what we 25 do when these cases get to the merits. If he

- 1 had remained on the No Fly List, that's what
- 2 would have happened. That's what happens in the
- 3 other cases. There's no question, Justice
- 4 Gorsuch.
- 5 My only point is, in the mootness
- 6 context, there has been no district court that
- 7 has attempted to invoke those kinds of
- 8 procedures. We haven't faced that. And the
- 9 reason I think is that mootness, the Article III
- inquiry, is different from the merits inquiry.
- 11 For the Article III, you're trying to
- make a predictive judgment about expectation and
- when the standard is threat of engaging in
- 14 terrorism. I think district courts have
- sensibly realized that that is just not
- 16 reasonably expected to occur and we shouldn't
- 17 think it would for the same reason we were
- 18 thinking Mr. Lyons would be arrested again.
- 19 JUSTICE GORSUCH: So -- so, if -- if I
- 20 can summarize, I think your argument is it's not
- 21 necessary here, even though it often is in the
- 22 merits?
- MR. JOSHI: That's correct.
- JUSTICE GORSUCH: Thank you.
- 25 CHIEF JUSTICE ROBERTS: Justice

- 1 Kavanaugh?
- JUSTICE KAVANAUGH: I'm generally
- 3 sympathetic to the idea that you don't want to
- 4 disclose information, national security
- 5 information, but I think you've said multiple
- 6 times you already do that when the case goes to
- 7 the merits in these kinds of situations. So I'm
- 8 not sure that's a particular concern if you have
- 9 to do it in a few more cases to establish
- 10 mootness, but correct me if --
- 11 MR. JOSHI: Well, if you accept
- 12 Respondent's submission in this case or the
- Ninth Circuit's, it's not just going to be a few
- more cases; it's going to be literally anyone
- who's ever on the No Fly List, the claims could
- 16 never moot out unless we --
- 17 JUSTICE KAVANAUGH: Right.
- 18 MR. JOSHI: -- revealed the
- information, then, you know, there is a point of
- 20 minimization. Even, you know, when we have to
- 21 reveal the information --
- JUSTICE KAVANAUGH: I agree.
- MR. JOSHI: -- we do it, but we don't
- 24 want to -- that doesn't mean we do it all the
- 25 time.

1 JUSTICE KAVANAUGH: I -- I'm very 2 sympathetic to that, so I -- I accept that. 3 Okay. On the -- on -- I'm sympathetic to 4 your mootness argument, although I might not 5 have sounded like it, but the reason I'm having 6 7 trouble is to squeeze this kind of situation into the test we use, I find, very -- very 8 difficult. 9 10 So -- and there are two different 11 kinds of scenario someone could come off the No 12 Fly List that I think might affect how at least I instinctively look at this. One would be we 13 14 made a mistake, it's the wrong name, person had 15 the same name. This happens. And someone comes 16 off the No Fly List because it was some -- you 17 know, you had nothing to do with anything and your name was the same as someone who does. 18 19 Okay? If you said that, then mootness seems 20 like very easy to establish under the standard 21 that we have. 2.2 When it's this kind of, well, 23 connecting the dots situation, it's much harder, 24 I think, to squeeze it into reasonably expected

to recur because we just have no idea.

```
1
                MR. JOSHI: Yeah. So two -- two
 2
      responses to that. One, I -- I think you hit
 3
      the nail on the head with the dynamic nature of
      these things. It's not like, you know, the
 4
      church is either are or aren't entitled --
 5
 6
                JUSTICE KAVANAUGH:
                                    Yes.
 7
                MR. JOSHI: -- to a grant under the
      First Amendment. The union fees either are or
 8
     aren't, you know, chargeable under the First
 9
10
      Amendment.
                Here, it's -- it's not static like
11
12
             It's not like, if you're an individual,
13
     you either always belong on or always belong off
14
      the No Fly List. It's at the moment, do you
15
     pose a threat of engaging in terrorism. And an
16
      individual might pose that threat before 2016,
17
     not pose it since 2016, and, you know, in -- in
18
      2050 might pose it again. Who knows? But you
19
      can never know that, right? And I think that
20
     you're right, that is a distinction here.
21
                And so then the second part of my
2.2
      answer is I think we need to remember that
     voluntary cessation is a judge-made exception to
23
     Article III. We're still -- we're always
24
25
      implementing Article III. And I think,
```

- 1 therefore, it's critical not to stray or become
- 2 untethered from the purposes of the voluntary
- 3 cessation doctrine and why this Court developed
- 4 it. It was to prevent gamesmanship and docket
- 5 manipulation to avoid judicial review,
- 6 post-certiorari maneuvers, other sorts of
- 7 things.
- 8 That's not what's going on in this
- 9 case. We did not take him off the list in an
- 10 attempt to evade judicial review. And I think
- that should be the touchstone for how you apply
- 12 the reasonable expectation of recurrence or
- whatever the language is for voluntary
- 14 cessation. Don't untether it from the purposes
- for which the doctrine was developed, because at
- 16 all times, it -- mootness should not stray so
- 17 far from Article III that they become completely
- 18 disconnected.
- 19 And here he's not on the list. He
- 20 hasn't been on the list in eight years. There
- just simply isn't a live case or controversy
- about his placement on the No Fly List any
- longer. And in the unlikely event he's put back
- on the No Fly List in the future, he can bring a
- 25 challenge at that time.

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1
                JUSTICE KAVANAUGH:
                                    Thank you.
 2
                CHIEF JUSTICE ROBERTS:
                                        Justice
 3
      Barrett?
                JUSTICE BARRETT: Mr. Joshi, could you
 4
      address the claim made by Respondent and some of
 5
 6
      the amici that the government, in fact, is
 7
      strategically mooting these cases by dismissing
      them?
 8
 9
                MR. JOSHI: Yeah. We strongly
      disagree with that, and I don't think the
10
11
      evidence they cite actually supports the claim.
12
      I think the ACLU's brief is probably the most
      comprehensive on this front, but if you look at
13
14
      the ACLU's brief what they say is -- you know,
15
      sometimes, I -- I think it's about half, or
16
      something like that, roughly, of these
17
      plaintiffs are removed from the No Fly List
18
      during the litigation.
19
                Of course, that's the -- that's how
20
      many U.S. persons are removed from the No Fly
21
      List, just based on the administrative redress
2.2
      process, which is what we think is happening.
23
      So ACLU documents that, well, some of these
24
      plaintiffs are removed before any briefs are
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filed, and then some are removed after the

- 1 briefs are filed but before a district court
- 2 decision. And then some are removed after the
- 3 decision. Some are removed on appeal.
- 4 And I look at all that and I think,
- 5 well, that makes sense because they're removed
- 6 as an outcome of the administrative redress
- 7 process and where the agency takes a fresh look
- 8 at the file and says we now no longer believe
- 9 they pose a risk of engaging in the terrorist
- 10 activities.
- If we were strategically mooting, you
- might expect the removals to all come at, like,
- the same point in litigation or with a certain
- 14 kind of litigation trigger. But that's just not
- what's going on at all. And, of course, we have
- 16 litigated several No Fly List claims to
- judgment, which wouldn't make sense if we were
- 18 trying to engage in strategic mooting.
- 19 So I think if you look at the universe
- of cases, what is apparent is that, in all of
- 21 the cases cited by Respondent and I think in
- 22 ACLU's appendix, redress proceedings were in
- 23 parallel to the litigation, and I think it's
- 24 natural to expect that sometimes those
- 25 individuals will be removed as a result of the

- 1 redress process.
- 2 I strongly dispute any notion that
- 3 we're engaged in strategic mooting, and we have
- 4 filed declarations from people occupying the
- 5 same position as Courtright, not in this case
- 6 but in follow-on cases, that say we never place
- 7 someone on the No Fly List or remove them from
- 8 the No Fly List because of litigation concerns.
- 9 And I think that's entitled to deference and --
- 10 and respect.
- 11 CHIEF JUSTICE ROBERTS: Justice
- 12 Jackson?
- JUSTICE JACKSON: So I just want to be
- 14 clear. Are you asking for a special mootness
- 15 rule for the national security context?
- 16 MR. JOSHI: No.
- 17 JUSTICE JACKSON: Are we doing some
- 18 sort of carveout for national security?
- MR. JOSHI: No, quite the opposite. I
- 20 -- we have rely extensively, I didn't think it
- 21 was possible to rely more heavily, on a case
- 22 than we do on -- on Already. That was a case
- 23 involving private parties. We think exactly the
- 24 same rule applies.
- We do think the national security

- 1 context does matter for an evaluation of the
- 2 facts on the ground. I think it's Respondent
- 3 who would have a heightened rule for government
- 4 officials.
- 5 JUSTICE JACKSON: But I guess you keep
- 6 -- your argument when you've -- in response to
- 7 other people on the panel has been there's
- 8 something about a threat of engaging in
- 9 terrorism that is the thing that makes this
- 10 situation one in which we can say with
- 11 confidence that it won't reoccur. So that
- sounds to me like it's pivotal to your argument
- that the Laidlaw standard is satisfied because
- of the nature of what is going on in this case.
- MR. JOSHI: Right. The standard is
- the same. It's the reasonable expectation of
- 17 recurrence. So we are not asking for a
- 18 different legal test in the national security
- 19 context.
- 20 My point is that where the thing that
- 21 has to recur is that an individual poses a
- threat of engaging in one of four enumerated
- 23 acts of terrorism, that, a court should hold, is
- 24 just not likely to recur --
- 25 JUSTICE JACKSON: But doesn't -- but

- 1 aren't you skipping over the government's
- 2 assessment of whether or not that's happening
- and the basis upon which the government is
- 4 making that assessment?
- 5 So this is what I mean. Right? The
- 6 government doesn't -- you keep saying it's a
- 7 totality of circumstances analysis. And I
- 8 appreciate that. But according to the
- 9 declaration and everything we understand, the
- 10 government is making that assessment on the
- 11 basis of certain criteria. Am I right about
- 12 that?
- 13 MR. JOSHI: I have told you the
- 14 criteria.
- JUSTICE JACKSON: No, no, no. I mean
- 16 even more than that, right? That there's a list
- 17 -- like you say in the declaration -- I'm just
- 18 trying to find it.
- 19 MR. JOSHI: It's on 118a.
- JUSTICE JACKSON: 118. Thank you. In
- 21 the declaration, that he was placed on the -- on
- 22 the No Fly List in accordance with applicable
- 23 policies and procedures.
- 24 So there is some policy that the
- 25 government looks at in each case when it's

- 1 assessing, on the totality of the circumstances,
- 2 whether or not a person qualifies, right?
- 3 MR. JOSHI: So the -- the policy as
- 4 referred to there is the standard I just gave
- 5 you.
- 6 JUSTICE JACKSON: It's that level of
- 7 generality? A person can't make an argument
- 8 that the government, in applying that standard,
- 9 has used certain criteria that I'm challenging
- 10 with respect to my application?
- MR. JOSHI: No, I've -- I've given you
- 12 the criteria for placement on the No Fly List.
- 13 You also have to satisfy placement on the
- broader Watchlist, which is reasonable suspicion
- 15 that you are -- they call it a KST, a known or
- 16 suspected terrorist. But --
- 17 JUSTICE JACKSON: All right. So if a
- 18 person wants to argue in their claim that
- 19 they're bringing in their lawsuit is that the
- 20 government was mistaken about its assessment
- 21 that my conduct qualified under the standard
- 22 that you have articulated, and then the
- 23 government said -- does not say we've changed
- the way we looked at what you did before, we've
- 25 changed the criteria that we used to assess it

- or anything, the government just says, okay,
- 2 you're now off the list, and we think the case
- 3 is moot as a result, why -- why does the court
- 4 have some sort of reassurance that that -- that
- 5 the government wouldn't look at the situation
- down the line and make the same assessment?
- 7 MR. JOSHI: Because in this case, if
- 8 -- if it's as you just said, if I heard you
- 9 right, then -- then I agree, that would pose a
- 10 much tougher case.
- 11 But here we have two additional
- 12 things. One, the Courtright declaration that we
- 13 were just reading makes clear that he was
- 14 removed from the list not just as a matter of
- grace or because, you know, we wanted to moot
- out the litigation, but he was removed from the
- 17 list because he substantively didn't satisfy the
- 18 criteria anymore. And that, under the
- 19 presumption of good faith and national security,
- 20 is entitled to respect as, you know, and -- and
- 21 absent some strong showing of bad faith.
- 22 And then, second, the Courtright
- 23 declaration says: And we're not going to
- 24 reconsider this decision because you won't be
- 25 put back on the No Fly List based on the

- 1 currently available information.
- 2 So it adds a stickiness to that
- determination. So it's not a matter of grace,
- 4 and it's sticky and so isn't likely going to be
- 5 revoked in the future.
- 6 JUSTICE JACKSON: All right. Let me
- 7 ask you about the standing question real quick.
- 8 Does the government dispute that Mr. Fikre had
- 9 standing at the time that he filed his suit in
- 10 2013?
- MR. JOSHI: No.
- 12 JUSTICE JACKSON: All right. So he
- did. And don't we ordinarily assess standing at
- 14 the time the person brings the lawsuit? If you
- 15 have standing to bring -- to file the lawsuit,
- 16 then to the extent your circumstances change, we
- 17 now move into the realm of evaluating it under
- 18 mootness, right?
- 19 MR. JOSHI: That's correct, but I'll
- 20 point out that Already, which was a case about
- 21 mootness, did mention that, you know, in these
- 22 circumstances where the -- the claim is no
- longer really live, that cases like Lyons and
- 24 Article III apply with equal force, that a
- 25 litigant cannot just rely on speculative

- 1 injuries to keep the case alive.
- 2 So mootness and standing should not be
- 3 interpreted to be that different from each other
- 4 because both are implementing Article III's case
- 5 or controversy requirement. And that's why, as
- 6 I was mentioning to Justice Kavanaugh earlier, I
- 7 think, we shouldn't interpret the two exceptions
- 8 to -- to mootness that make it more flexible
- 9 than standing, unmoored from the purposes for
- 10 which those exceptions were developed, which was
- 11 really evasion of judicial review and, in
- 12 particular, with voluntary cessation.
- JUSTICE JACKSON: But isn't -- isn't
- 14 -- I mean, Justice Scalia suggested that the
- voluntary cessation exception really is about
- whether or not the case is moot to begin with.
- 17 It's not as though we're accepting that it's
- 18 moot under a circumstance in which the
- 19 government takes him off the No Fly List and
- then we're looking at is there an exception to
- 21 mootness in this situation.
- 22 Instead we're saying has the
- 23 government actually mooted the case when it
- takes him off the No Fly List, right?
- MR. JOSHI: Well, I'm not sure about

- 1 that. I mean, Justice Scalia dissented in
- 2 Friends of the Earth.
- JUSTICE JACKSON: Yes, he did.
- 4 MR. JOSHI: And he actually would have
- 5 accepted the mootness as just standing in a time
- frame. And so if you accept that, we're happy
- 7 if you accept that, because we definitely win
- 8 this case then. There is no question that if
- 9 Respondent had filed his suit the day after
- 10 being removed from the No Fly List, he wouldn't
- 11 have had standing at all and -- and there would
- 12 be no Article III jurisdiction there.
- So really his -- the -- to keep his No
- 14 Fly List claims alive really does depend on this
- delta between mootness and standing, even though
- both implement Article III. And the only way to
- 17 get there is through voluntary cessation. And
- there I think you shouldn't interpret it to be
- 19 so unmoored from its purposes that --
- JUSTICE JACKSON: Thank you.
- 21 CHIEF JUSTICE ROBERTS: Thank you,
- 22 counsel.
- Mr. Abbas?
- 24 ORAL ARGUMENT OF GADEIR ABBAS
- 25 ON BEHALF OF THE RESPONDENT

Т	MR. ABBAS: Mr. Chief Justice and may
2	it please the Court:
3	The government agrees that when a
4	defendant voluntarily ceases conduct challenged
5	in litigation, it has a heavy burden to make
6	absolutely clear that the conduct could not
7	reasonably be expected to recur. But the
8	Courtright declaration just promises Mr. Fikre
9	that he won't be put back on the No Fly List
10	based on currently available information.
11	That's an inadequate for three
12	reasons. First, if our client was previously
13	listed for attending the wrong mosque and
14	attends that same mosque this year, the
15	declaration would allow the government to relist
16	him. It gets worse.
17	Even if he doesn't attend again, but
18	the government gets new suspicion-inducing
19	information, not about Yonas, but about the
20	mosque itself, the the declaration likewise
21	allows the government to relist. Any new fact
22	not currently known to the government would
23	allow Yonas to be relisted, consistent with the
24	declaration.
25	And if he is relisted in either of

- 1 those ways, that's recurrence of the challenged
- 2 conduct. He is disadvantaged in the same
- 3 fundamental way his complaint was meant to
- 4 redress.
- 5 Imagine if Nike had promised Already
- 6 not to bring any trademark claim based on
- 7 currently-available information but could sue
- 8 for infringement based on new information, under
- 9 those facts, the Court couldn't have concluded
- 10 that Already could move on with its business
- 11 free from suit.
- 12 Second, the Courtright declaration
- does nothing to guarantee Fikre a notice or a
- hearing if he is relisted and, therefore, does
- not address his procedural due process claim at
- 16 all.
- 17 The government's response is that he
- 18 has no current plans to relist him, but the
- 19 government insists on retaining the right to do
- 20 so. And that's its prerogative but if it does
- 21 relist him, there is 100 percent certainty that
- 22 his procedural claim will recur.
- Third, because the government hasn't
- 24 disclosed either to Yonas or a court why he is
- listed -- why he was listed, a court can't

- 1 possibly say anything clearly at all about
- whether recurrence is reasonably likely or not.
- 3 And Mr. Fikre cannot move on with his life in
- 4 the way the lawsuit was meant to allow.
- 5 He doesn't know why he was listed. He
- 6 doesn't know what might cause him to be
- 7 relisted. He doesn't know if the next time he
- 8 worships at a mosque or travels abroad, he might
- 9 be relisted, massively disrupting his life once
- 10 again.
- 11 Mr. Fikre is peaceful, a law-abiding
- 12 U.S. citizen. He has a live controversy against
- the government and seeks only to litigate that
- 14 case on the merits. That's it. I welcome the
- 15 Court's questions.
- 16 JUSTICE THOMAS: How would the
- 17 government's declaration have to be amended --
- 18 amended in order to satisfy your notion of
- 19 mootness?
- 20 MR. ABBAS: Yes, Your Honor. For the
- 21 substantive due process claim, if the government
- submitted a declaration, either to us or to the
- 23 Court itself, disclosing the reasons and made a
- 24 promise that matched up with those reasons not
- 25 to repeat them or invoke them or similar ones to

- 1 them, we think that that could moot the
- 2 substantive due process claim.
- For the procedural due process claim,
- 4 if the government describes, okay, we didn't
- 5 have notice, now there's notice. You didn't
- 6 have a meaningful opportunity to rebut the
- 7 evidence against you? Now here's a meaningful
- 8 opportunity to rebut the evidence against you.
- 9 In doing that, they would be able to
- 10 moot the procedural due process claim.
- JUSTICE THOMAS: So you actually --
- 12 you want repudiation then?
- MR. ABBAS: No, Your Honor, we don't
- 14 believe that repudiation is required. We don't
- 15 think that the Ninth Circuit required
- 16 repudiation. But what we do is we agree with
- the government, the repudiation is one kind of
- 18 evidence that -- that shows that the likelihood
- 19 of recurrence is lower.
- 20 And here the evidence is not neutral.
- 21 The government didn't take no position on its
- 22 past conduct. They doubled down. And so that
- 23 counts against the government in meeting its
- 24 burden.
- 25 CHIEF JUSTICE ROBERTS: It -- it

- 1 surely would be irresponsible for the government
- 2 to say we're not going to put him on the No Fly
- 3 List no matter what?
- 4 MR. ABBAS: Yes, Your Honor.
- 5 CHIEF JUSTICE ROBERTS: We put him on
- 6 earlier for some particular reason, we've now
- 7 found out he has a nuclear weapon, but we said
- 8 we wouldn't put him on, so we're not going to
- 9 put him on. I don't see how you can ask them to
- 10 say anything more than what they've said.
- Now maybe, we'll decide that that's
- not enough, but you can't really expect them to
- 13 say more than that. He's not on the list, as
- 14 for -- as far as we know, any other reason he's
- 15 not -- we're not on going to put him on the list
- 16 for the same reasons.
- 17 MR. ABBAS: Well, for example, Your
- 18 Honor, they could moot the procedural due
- 19 process claim without disclosing any reasons at
- 20 all about why Mr. Fikre was put on the list
- 21 because that just deals with the procedures
- 22 itself.
- On the -- on the reasons,
- 24 you're right, Your Honor, that it's -- it's --
- it's up to the government to decide whether to

- 1 disclose or not to disclose. And if the
- 2 government chooses not the disclose, that
- doesn't mean that they've lost the case.
- 4 Instead it just means they have to defend it on
- 5 the merits.
- 6 CHIEF JUSTICE ROBERTS: Well, I
- 7 appreciate that -- you're right, but that's not
- 8 what I was saying. I want to know am I right
- 9 about the idea that there's no way they could
- 10 issue -- say anything about what the future
- 11 would hold in terms of the national security
- 12 interests?
- They can't say you have got a, you
- 14 know, free pass whatever you want to do, we're
- not going to put you on the No Fly List?
- 16 MR. ABBAS: Of course not, Your Honor.
- 17 And I think the government has made it easy by
- 18 saying nothing at all about what it will do in
- 19 the future, but it could have made a limited
- 20 promise. It could have said we disclosed -- we
- 21 put him on the list for a mistake. And now
- 22 we've addressed that mistake. And we think that
- 23 this explanation shows that mistake is unlikely
- 24 to recur or they said we disclose the reasons.
- 25 we identified that they are illegal in X, Y, and

- 1 Z manner, that's against our policy.
- 2 So --
- 3 CHIEF JUSTICE ROBERTS: But you --
- 4 that's where I wonder if you're going back to
- 5 the situation where you're insisting on a
- 6 statement to the effect that they were wrong.
- 7 It was -- in fact, you said it was a mistake or
- 8 -- or whatever.
- 9 And mootness has never required, that
- 10 type of determination or that type of assertion.
- 11 It's just solely -- it's forward-looking and
- 12 that's the only -- you're not entitled to
- 13 establish mootness, a determination that what
- 14 they did in the past was wrong.
- MR. ABBAS: Yes, Your Honor, we agree
- 16 with that, that repudiation is not required.
- 17 But repudiation is forward-looking, even though
- 18 it deals with the past, for one. If -- if a
- 19 party acknowledges that what they did was
- 20 illegal, was wrong, or perhaps was not what they
- 21 would want to do or how they want their program
- 22 to work, that -- that's an example of a
- 23 government moving away from its prior decision.
- And the -- the humble fact, the
- 25 humble point jurisprudential point of

- 1 repudiation is that a party that steps away from
- 2 what it's done in the past is less likely to
- 3 repeat that behavior in the future. And that's
- 4 --
- 5 CHIEF JUSTICE ROBERTS: But in Already
- 6 we said no matter how vigorous the dispute
- 7 remains between the parties, that's not the
- 8 question.
- 9 MR. ABBAS: Yeah -- yes. And in
- 10 Already, the Nike had made a promise to Already
- 11 that covered every shoe that it is currently
- making, every shoe that it had made in the past,
- and any future imitation of those shoes.
- 14 That would be like instead of the
- 15 Courtright declaration saying currently
- 16 available information, it would have said we
- disclose here are the reasons we put you on a
- 18 list, we promise not to use those same reasons
- 19 again in the future and enumerated them. That's
- 20 not what the government did here.
- 21 And because the government didn't take
- 22 -- didn't do -- didn't take one step towards
- 23 Your Honor's position, it -- it -- it
- 24 simplifies this Court's analysis. There's --
- 25 there's simply no repudiation. There's an

- 1 embrace of their past conduct.
- 2 JUSTICE KAVANAUGH: Does that mean
- 3 that if you're not No Fly List your case is
- 4 never moot, if the government is unwilling to
- 5 say more than it said here?
- 6 MR. ABBAS: No, Your Honor. If -- if
- 7 we were bringing this case today, I think that
- 8 we wouldn't be able to make out standing. And
- 9 so this is -- this case deals with a unique
- 10 situation which, in my colleague's telling, is
- 11 -- is -- is rare, where a person files a lawsuit
- 12 and, at the time they file the lawsuit,
- everybody agrees they're on the No Fly List and
- 14 there's standing.
- During the course of litigation, the
- 16 government removes that person from the No Fly
- 17 List. That doesn't make the case moot. That
- 18 triggers the application of this Court's
- 19 voluntary cessation doctrine to determine
- 20 whether it is moot or isn't moot.
- 21 The application of the voluntary
- 22 cessation doctrine is demanding. It assigns the
- 23 government -- it assigns the party moving for
- 24 mootness the burden, and it uses this language
- over and over and over again, absolutely clear.

- 1 And I think, Your Honor, that the failure to
- 2 disclose the reasons for the listing
- 3 short-circuits this Court's analysis of whether
- 4 or not they've met their burden. The --
- 5 JUSTICE KAVANAUGH: You said, if it
- 6 were filed today, there would be no standing.
- 7 Can you explain why you think that?
- 8 MR. ABBAS: I think, Your Honor, we
- 9 fit within the situation described in Laidlaw
- where sometimes, when you're making a projection
- of what's going to happen in the future, you --
- 12 the -- the -- the showing that you have to make
- to demonstrate standing is going to be higher
- 14 than the showing that you have to make to defeat
- 15 mootness.
- 16 Here, in this case, we're -- we think
- 17 that the -- where the burden is assigned is
- 18 important and -- and what the case turns on.
- 19 JUSTICE JACKSON: Isn't the answer
- 20 also that there's just like no basic
- 21 redressability from the standing standpoint at
- this point in time? So, in other words, he's
- off the list now. If he showed up in court
- tomorrow not on the list, initiating a lawsuit
- and asking to be taken off the No Fly List as

- one of his, you know -- or even perhaps a
- 2 declaration that when he was previously on the
- 3 No Fly List, that was a problem, I would think
- 4 there would be a legitimate argument on the
- 5 government's part that he had no standing to
- 6 proceed.
- 7 But what saves you in this case is
- 8 that he actually initiated this when he did have
- 9 standing. And the government concedes that.
- 10 And so now the whole exercise becomes under what
- 11 circumstance can the government stop the case
- 12 that was already in motion at the time that it
- was legitimately -- you know, stop a case that
- was legitimately started pursuant to Article
- 15 III. It's on the government then to show that
- this is now moot as a result of something that
- 17 they did.
- 18 MR. ABBAS: Yes, Your Honor, it is on
- 19 the government. And -- and -- and, here, what
- 20 -- what underscores Your Honor's point is that
- 21 Yonas Fikre doesn't -- he was living his
- law-abiding everyday life when the government
- 23 put him on the No Fly List. He still doesn't
- 24 know why he was put on the No Fly List.
- 25 And so I think that is -- because the

- 1 No Fly List operates under that cloak of
- 2 secrecy, that that creates a problem for them
- 3 meeting their burden.
- 4 JUSTICE ALITO: Can I --
- 5 JUSTICE SOTOMAYOR: Would you answer
- 6 --
- 7 JUSTICE ALITO: -- come back to the
- 8 question of what might be said in a declaration
- 9 that would be sufficient to show that it was
- 10 sufficiently unlikely that he would be put back
- on the list? Short of repudiation or a change
- of circumstances, am I correct that your answer
- is that there must be a disclosure of the
- reasons why he was on in the first place?
- MR. ABBAS: For the substantive due
- 16 process claim, yes, Your Honor, we think that a
- 17 disclosure of some kind is the only way for
- 18 establishing a baseline that the court can then
- 19 compare a promise to.
- JUSTICE ALITO: And suppose that's
- 21 disclosed and you see, well, there was this
- 22 combination of factors and the government
- 23 inferred from that that the standard was met.
- 24 Why would -- what kind of quarantee would that
- 25 provide in the future that he would not be put

- 1 back on if just one additional relevant factor
- were added? What would that achieve?
- 3 MR. ABBAS: Yeah, it would depend,
- 4 Your Honor, on the reasons that were disclosed.
- 5 And I know, Your Honor, that's a frustrating
- 6 answer to have to provide, but it -- but it
- 7 turns on the reasons because, depending on what
- 8 those reasons are, the court could reach a
- 9 conclusion that recurrence is very likely
- 10 because this is the normal and typical operation
- of the program, perhaps the program allows for
- 12 the consideration of unlawful reasons, or it was
- aberrational, there was some kind of exceptional
- 14 circumstance that gave rise to his listing.
- 15 And the effectiveness of the
- declaration would be -- would depend on the --
- 17 the reasons disclosed.
- JUSTICE ALITO: Well, what if there
- 19 are no unlawful reasons? Is that central to
- 20 your argument, that there was an unlawful reason
- 21 that he was put on for a reason that violates
- 22 his free exercise right?
- MR. ABBAS: At the voluntary cessation
- 24 stage, Your Honor, it's just the challenged
- 25 conduct. The court can defer its adjudication

- of the lawfulness of the procedures, the
- 2 lawfulness of the reasons to the merits. Right
- 3 now, yes, we challenged the reasons why they
- 4 listed him and we challenged the procedures why
- 5 they listed him.
- 6 JUSTICE ALITO: But you -- you
- 7 challenged the lawfulness of -- of individual
- 8 reasons or you challenged the conclusion that
- 9 the evidence that was available to the
- 10 government was insufficient -- was sufficient to
- 11 satisfy the -- the -- the standard? Which or
- 12 both?
- MR. ABBAS: It could be both, Your
- 14 Honor. Both in the sense that the government
- used the bare fact, for example, of his lawful,
- 16 peaceful associations in his religious community
- 17 as a basis for his listing, or it could be that
- 18 the standard was inadequate -- was so low that
- it allowed anything to sail right through to the
- 20 list.
- 21 JUSTICE KAGAN: If -- if --
- JUSTICE SOTOMAYOR: Can -- go ahead.
- JUSTICE KAGAN: If -- if we thought
- that the reasonable way to deal with this really
- 25 quite difficult situation is for the government

- 1 to do what it does on the merits part of the
- 2 cases and go in and tell the judge in -- in
- 3 camera why the person was listed and why the
- 4 person was taken off and what it has to say
- 5 about why the person won't be taken off, do you
- 6 know anything about how that process works? And
- 7 is -- is counsel part of that process typically
- 8 when it's a substantive issue? And do you want
- 9 to say anything about whether counsel has to be
- 10 part of that process?
- 11 MR. ABBAS: Sure, Your Honor. A few
- 12 thoughts.
- The government, generally speaking,
- does provide some kind of explanation as to the
- reasons for a person's watch-listing publicly
- 16 even. And so this is an exceptional case where
- they provided no information at all.
- In -- in other watch list cases, the
- 19 government, for example, in Latif v. Holder,
- 20 provided an extensive series of ex parte in
- 21 camera declarations to supplement some of the
- 22 public descriptions, and I believe there was a
- 23 mixture of access that was provided to counsel
- 24 in -- in that case.
- 25 But some of the information that gets

- 1 disclosed ends up being designated as sensitive
- 2 security information. We've gotten cleared on
- 3 that -- on that basis.
- 4 But, you know -- so there are all
- 5 those options, but the government had all those
- 6 options before they got to this Court. And so,
- 7 before 2018, they decided -- in the first
- 8 application of voluntary cessation doctrine to
- 9 this case, they didn't provide any declaration.
- 10 And after the first application, they provided
- 11 this declaration.
- 12 And so we think that the -- the
- 13 government had the opportunity to muster what
- 14 evidence it wanted on -- on the mootness
- question, and it's provided this to the Court.
- JUSTICE GORSUCH: Have -- have you --
- 17 have you suggested any of these alternatives or
- 18 offered to reach an accommodation with the
- 19 government in this case in this fashion?
- 20 MR. ABBAS: I believe there's a --
- 21 there is a protective order in place currently
- 22 at the -- or there was --
- JUSTICE GORSUCH: Beyond a standard
- 24 protective order, have you -- have you made any
- 25 attempts to settle this case with the

- 1 government?
- MR. ABBAS: Yes, Your Honor, we have.
- 3 We've done -- I think, before the Ninth
- 4 Circuit's decision, there was a mediation. And
- 5 the mediation was in part about what is the
- 6 government willing to say. And it turns out
- 7 that the government is not willing to say a word
- 8 more than what's in the Courtright declaration.
- JUSTICE GORSUCH: Worth a try.
- 10 (Laughter.)
- JUSTICE SOTOMAYOR: Can we go back to
- 12 Justice Alito's earlier question of your -- of
- the opposing side? What's the remedy you're
- 14 seeking? And how do you have standing for that
- 15 remedy?
- MR. ABBAS: Yes.
- 17 JUSTICE SOTOMAYOR: Let's clarify.
- 18 Are you seeking an injunction? Are you seeking
- 19 just a declaration? And why would the
- 20 declaration not violate the law that the other
- 21 side claims it would?
- MR. ABBAS: Yes, Your Honor. We're --
- we're seeking an injunction and a declaratory
- 24 judgment.
- 25 The -- the injunction is the same

- 1 injunction that we saw at the beginning of the
- 2 case to prevent the government from using the
- 3 unlawful reasons that it did to list him and
- 4 from using the same unlawful procedures that it
- 5 did previously.
- 6 And the reason that injunction is
- 7 still viable and live is because the voluntary
- 8 cessation doctrine isn't -- isn't exactly an
- 9 exception to mootness. It's when mootness
- 10 exists. And so, here, Mr. Fikre has an interest
- in the government not returning to its old ways.
- 12 And so it maintains the interest in the
- 13 injunction.
- But there's even more concrete things
- that the government, by standing by its prior
- 16 decision, indicates an interest in continuing to
- 17 use his past No Fly List status in the future.
- 18 Among many of the things that the government is
- 19 likely to consider about Yonas Fikre when it
- 20 runs into him in the future is the fact that the
- 21 government for a period of five years put him on
- 22 the No Fly List. And so the Court, this Court
- or other lower courts can order the government
- 24 to not use his past No Fly List status for any
- 25 particular purpose.

1	Annotate the records, that's something
2	that the government has been ordered to do by a
3	court in after the only No Fly List trial in
4	this nation's history in Ibrahim v. DHS. The
5	trial judge ordered the government to annotate
6	the No Fly List record that still maintained
7	that still existed, expunge the ones that they
8	could, and so we think that there's plenty for
9	the Court to do on the injunctive side.
10	On the the this the
11	declaratory judgment, Yonas, the reason he
12	brought this lawsuit was so that he could go
13	about his everyday life, and that is what ran
14	him into the No Fly List, a a a decision,
15	a declaratory judgment spelling out what the
16	government's authorities are, what Yonas's
17	rights should be, will have a meaning to him.
18	JUSTICE ALITO: I I still don't
19	understand exactly what you want. You wouldn't
20	be satisfied simply with an injunction that says
21	the government is enjoined from using evidence
22	that would be in violation of the First
23	Amendment? That wouldn't satisfy you, right?
24	MR. ABBAS: I don't think so, Your
25	Honor I think we would have to get very

- 1 specific.
- JUSTICE ALITO: All right. So suppose
- 3 one of the reasons why he was put on was that he
- 4 traveled to Sudan and suppose the passage of
- 5 time convinced the government that the fact that
- 6 he traveled to Sudan at some point -- I'm just
- 7 speculating, this is not -- has anything to do
- 8 with the real facts -- but let's suppose that
- 9 that's the case.
- The passage of time means that having
- 11 traveled to Sudan in the future was no longer
- 12 much -- carried much probative weight and,
- therefore, he didn't deserve to continue to be
- on the -- on the No Fly List.
- So what do you want? Do you want like
- an advisory opinion, if you go back to Sudan,
- 17 you might get back on or, if you go to any other
- 18 country about which there might be some
- 19 suspicion, if you go to Turkmenistan, I'm
- looking at the whole list of countries that are
- 21 on these various lists, if you go to
- 22 Turkmenistan, maybe that'll put you over the --
- over the top, or if you go to Eritrea? What
- 24 exactly could possibly be done?
- 25 MR. ABBAS: Yeah, it's -- I think it's

- 1 a difficult fact-intensive question about what
- 2 injunction would be appropriate, but the
- 3 injunction might be like a higher level of
- 4 generality. Perhaps it's the government is
- 5 required to make a showing that -- of criminal
- 6 conduct as part of a person's listing.
- 7 So I -- I think that there are
- 8 possibilities --
- 9 JUSTICE ALITO: Well, that would be a
- 10 huge change.
- MR. ABBAS: That would be -- that
- 12 would be a change. And I'm just doing that --
- 13 JUSTICE KAVANAUGH: That would be
- 14 dramatic. Not to interrupt.
- MR. ABBAS: Yeah. And I'm just doing
- 16 that as an illustrative change of something that
- 17 the government could do that would not be
- 18 specific to Yonas's fact.
- 19 But the opposite is also true. The
- 20 government could do something that's only
- 21 specific to Yonas Fikre. For example, if the
- 22 procedural safeguards that the Court put in
- 23 place -- that the government put in place were
- 24 not generally applicable but were only specific
- to Yonas Fikre, this Court could look at those

- 1 procedural safeguards and say, hey, before the
- 2 government relists him, they're going to call
- 3 this lawyer and they're going to call -- it's
- 4 going to go to this committee and they're going
- 5 to make sure that the terms of the Courtright
- 6 declaration are implemented.
- 7 So there's a way for the government to
- 8 do it specific to Yonas. There's a way for the
- 9 government to do it program-wide.
- 10 JUSTICE ALITO: But you don't --
- 11 you're not satisfied with just the Courtright
- declaration. That isn't going to do anything
- 13 for you. I still don't -- I don't understand,
- like, he would be entitled to an advisory
- opinion about -- you're worried, and I
- understand it, that he might do this, that, or
- 17 the other thing that he thinks is innocent and
- that might put him over the top and get him back
- 19 on the list.
- 20 But you want a -- a -- you know, you
- 21 want to have him -- he needs to have a number he
- 22 can call up? I'm thinking of going to this
- 23 particular mosque. If I do that, is that going
- to put me on the list? I just don't understand
- 25 how you think this is going to work.

- 1 MR. ABBAS: Yes, Your Honor. I think 2 that the only way to determine that would be to 3 know the -- the reasons why he was listed and -and to make sure that the government is not in a 4 position to invoke those same unlawful reasons 5 again. 6 7 JUSTICE ALITO: But what if they're --JUSTICE KAVANAUGH: What --8 9 JUSTICE ALITO: -- not unlawful reasons? So the reason -- one of the reasons 10 11 was that he was seen socializing with Mr. X, and 12 Mr. X has terrorist associations. So now he wants -- he wants to associate with Mr. Y or Mr. 13 14 7. 15 It gets -- Your Honor, it MR. ABBAS: 16 gets very fact-specific. But, again, at a -- at 17 a higher level of generality, can the government use Yonas's lawful, peaceful associations with 18 19 others as a basis for his listing? 20 That could be -- the government could take a position that it's not allowed to use the 21 22 lawful, peaceful associations of Yonas, and that 23 would solve Mr. -- Mr. Fikre's association with
- 25 Y in terms --

24

Mr. X, as well as a future association with Mr.

1	JUSTICE ALITO: Well, you're you're
2	
3	JUSTICE KAVANAUGH: This whole thing's
4	based on associations, though.
5	JUSTICE ALITO: You're begging the
6	question when you say they're lawful, peaceful
7	associations. Let's say all they know is that
8	he's associating with a particular person and
9	that's a suspicious person and they don't know
10	why he's associating with the person.
11	MR. ABBAS: Yeah. And the question
12	would be
13	JUSTICE ALITO: You want you
14	want you want them to be unable to rely on
15	that?
16	MR. ABBAS: Your Honor, I think that
17	gets into the merits now, and the merits would
18	for procedural due process require a balancing,
19	a balancing of the government's interests, a
20	balancing of the alternatives available to the
21	government and pursuing the interests, as well
22	as the risk of erroneous deprivation.
23	The stronger the reason that the
24	government has for the deprivation, the the
25	lower the risk of erroneous deprivation is going

- 1 to be. And so, if the government has a -- a --
- an overwhelming reason to put Yonas on the No
- 3 Fly List like as the hypotheticals suggest,
- 4 that's going to -- that's going to be enough to
- 5 get the government where it wants to go with
- 6 this case.
- 7 JUSTICE JACKSON: And from our
- 8 standpoint, just in terms of how we're supposed
- 9 to be looking at this, at least as I thought,
- aren't we isolating the merits by essentially
- assuming for the purpose of the determination of
- 12 either standing or mootness that you're right on
- the merits, that the government has engaged in
- 14 unlawful conduct here with respect to how they
- 15 put you on -- your client on the list or
- 16 whatever.
- 17 And the question is separately whether
- or not this is moot or whether or not -- so it's
- 19 not -- I didn't understand that we were to be
- 20 concerned about whether you're right on the
- 21 merits of your argument. For the purpose of
- this, we say you are, and then we evaluate
- 23 mootness and standing in light of that?
- 24 MR. ABBAS: I think that's right, Your
- 25 Honor. And our vernacular is the challenged

- 1 conduct to -- to communicate Your Honor's point
- 2 that at the voluntary cessation stage, we're --
- 3 we're just trying to see if the government has
- 4 done something so that the challenged conduct
- 5 is -- is not likely to recur.
- 6 And the recurrent -- the -- the merits
- 7 questions are -- are reserved for --
- 8 JUSTICE ALITO: Well, I do understand
- 9 that. The reason why I was going into those
- 10 questions was because I wanted to know what, if
- 11 anything, the government could put in a
- declaration that would satisfy you. That's the
- 13 reason why I went into it.
- MR. ABBAS: Yes. Yes, Your Honor.
- JUSTICE ALITO: Do you think that's
- 16 wrong?
- 17 MR. ABBAS: Well, I -- I -- I think
- that there are things that the government could
- 19 put in its declaration. They could put a
- description of the notice, the opportunity to be
- 21 heard in the declaration. It could disclose the
- reasons and make a promise that matches those
- 23 reasons.
- 24 CHIEF JUSTICE ROBERTS: Thank you,
- 25 counsel.

1	MR. ABBAS: Thank you, Your Honor.
2	CHIEF JUSTICE ROBERTS: Justice
3	Thomas?
4	Justice Alito?
5	Justice Jackson?
6	Thank you very much.
7	Rebuttal, counsel.
8	REBUTTAL ARGUMENT OF SOPAN JOSHI
9	ON BEHALF OF THE PETITIONERS
LO	MR. JOSHI: Thank you, Your Honor.
L1	Just a few quick points.
L2	I think the discussion right now just
L3	indicates why there is no Article III case or
L 4	controversy here because it really isn't
L5	redressable. I mean, I heard my friend agree
L6	that if he brought the suit today or even a day
L7	after I presume being taken off the list, there
L8	would be no standing.
L9	And if that's true, I don't think you
20	should interpret mootness as being so
21	disconnected from standing that we could find
22	mootness here even though he's not on the list,
23	hasn't been on it in eight years, and is
24	guaranteed that that decision to remove him is
25	sort of sticky, that it won't be revisited and

- 1 he won't be put back on, unless there's some new
- 2 information that warrants that course of action.
- 3 That's true with you or I or anyone else. And
- 4 there's no reason why he has a live case just
- 5 because it also happens to be true with respect
- 6 to him.
- 7 Justice Alito, I think you -- you
- 8 asked him, you know, what could the government
- 9 say in a declaration that would satisfy him?
- 10 And I think he had trouble answering that for a
- 11 reason. There really is nothing we could say
- 12 that would satisfy his test for mootness. So it
- would always have to go to the merits.
- And to be clear, many of the things
- that he wanted in response to Justice Thomas's
- 16 questions for a declaration to say were
- 17 essentially repudiation. And if I leave you
- 18 here with one thought today, it's that
- 19 repudiation cannot be an element of the test for
- 20 mootness. So at a minimum, the Ninth Circuit's
- 21 test is wrong. No one seems to be defending it,
- 22 but I just want to make that clear. It sounded
- like there was maybe some appetite for a holding
- that says, okay, repudiation is not required,
- 25 the Ninth Circuit is wrong, but if the

- 1 government is going to keep the underlying
- 2 information classified, then a district judge
- 3 should review it in camera ex parte to evaluate
- 4 the reasonable likelihood or reasonable
- 5 expectation of recurrence.
- 6 And I guess, as I said, I would -- I
- 7 would push back on that, but the -- but the one
- 8 thing I really want to emphasize is, to the
- 9 extent I think my friend embraced that, he
- seemed to keep saying in terms of, well, you
- 11 know, Mr. Fikre doesn't know what it is he did;
- 12 Mr. Fikre needs to know what he can or can't do
- 13 before being putting on the list. And that is
- 14 absolutely not how this should work.
- 15 Even if you think a court should
- 16 evaluate the evidence, it should be in camera,
- 17 ex parte. And at the end of the day, what's
- 18 going to be the result of that? Let's say a
- 19 court looks at this record, looks at the reasons
- 20 he was placed on the list, looks at the reasons
- 21 he was taken off the list, and then makes a
- determination that it is or isn't reasonably
- 23 likely to recur. What is a court going to say?
- 24 He's not going to give Respondent any
- 25 information about what that classified

Τ	information is.
2	And so Respondent is going to be in
3	exactly the same position as if this Court just
4	recognizes that, in this context, the standard
5	for listing is so unusual, which is a U.S.
6	citizen posing a threat of engaging in one of
7	four enumerated terrorist activities, that just
8	as the Court in Lyons was unwilling for Article
9	III purposes to expect the plaintiff even to be
10	arrested again, so too should it not reasonably
11	expect its citizen to pose a threat of engaging
12	in terrorist activities, and then just say what
13	I think should be obvious from common sense,
14	which is there is no case or controversy here
15	any longer, there is no injunctive or
16	declaratory relief that could be issued that
17	would solve any injury he currently or
18	imminently will suffer, and call this case what
19	it is, moot.
20	CHIEF JUSTICE ROBERTS: Thank you,
21	counsel.
22	The case is submitted.
23	(Whereupon, at 1:08 p.m., the case was
24	submitted.)

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